

Notice of KEY Executive Decision

Subject Heading:	MOPAC LONDON CRIME PREVENTION FUND 2022-25		
Cabinet Member:	Cllr Viddy Persaud		
SLT Lead:	Barry Francis		
Report Author and contact details:	Diane Egan Diane.egan@havering.gov.uk 01708 432927		
Policy context:	To approve the spending plan for Havering allocated MOPAC London Crime Prevention fund 2022-25		
Financial summary:	MOPAC has allocated a total of £799,101 for the 3 year period of 2022-25. This equates to £266,367 per annum		
i manolai sammary.	MOPAC will provide an additional £30,000 - £10,000 per year for 2022-23, 23-24 and 24-25 to be ring-fenced for the Safeguarding Boards.		
	Key:		
Reason decision is Key	(a) Expenditure or saving (including anticipated income) of £500,000 or more		
Date notice given of intended decision:	30.12.21		

Relevant OSC:	Crime and Disorder Overview and Scrutiny
Is it an urgent decision?	No
Is this decision exempt from being called-in?	Yes. General exception rule applies

The subject matter of this report deals with the following Council Objectives

Communities making Havering	[x]
Places making Havering	[]
Opportunities making Havering	[]
Connections making Havering	[]

Part A - Report seeking decision

DETAIL OF THE DECISION REQUESTED AND RECOMMENDED ACTION

- 1. To approve the 3 year spending plan for the MOPAC London Crime Prevention fund 2022-25 as set out below, and
- 2. To note that MOPAC will maintain funding for Safeguarding Boards at the rate of £10k pa for the next three years.

1. Background

On the 10th December the Mayor's Office for Policing and Crime (MOPAC) wrote to the Council to confirm that funding had now been approved for the London Crime Prevention Fund (LCPF) for the next three financial years 2022/25.

A summary of the decision is as follows:

- LCPF funding will be maintained at the current rate for the next three financial years 2022/25, subject to the annual confirmation of MOPAC's budget. This will realign the Fund with the current Mayoral term.
- All annual allocations to Local Authorities will be maintained at the same levels as in the current year 2021/22. This funding will be committed by way of a new grant agreement.
- Funding for Safeguarding Boards is being maintained at the current rate of £5,000 per Board, or £10,000 per borough per year.

MOPAC requires the borough to profile a three-year allocation. Submissions must be with MOPAC by 31st January 2022.

MOPAC reserve the right to refuse a profiling if they do not feel it is supportive of delivery across the three-year period. Funding allocations are not dependent on a bidding process, however MOPAC do require that Local Authorities provide sufficient information to understand the details of their proposed spend and any changes in local commissioning arrangements in order to ensure that this funding will effectively support the priorities of the new Police and Crime Plan.

MOPAC have identified four key themes for project spend

- Victims are better supported
- Violence is prevented and reduced
- Trust and confidence increases
- Protecting people from exploitation and harm

2. LCPF proposals for 2022-25

Whilst MOPAC has maintained the current allocated grant for the next 3 year period of 2022-25. Havering has been allocated £266,367 per annum which equates to £799,101 over the 3 years.

Havering received the 8th lowest funding of all London Boroughs. In comparison with the other BCU boroughs, Barking and Dagenham will receive £1,353,162 and Redbridge will receive £1,052,790 for the 3 year period.

The MOPAC police and crime plan four key themes are

- Victims are better supported
- Violence is prevented and reduced

- Trust and confidence increases
- Protecting people from exploitation and harm

The table below sets out the proposed spend for the coming 3 year period

LCPF					
	Total		2022-23	2023-24	2024-25
Theme	cost	project			
Victims are better			£30,000	£30,000	£30,000
supported	£90,000	Domestic Abuse Advocacy Service			
Victims are better			£85,000	£85,000	£85,000
supported	£255,000	IDVA service			
Violence is prevented and			£30,000	£30,000	£30,000
reduced	£90,000	DV perp programme			
Violence is prevented and			£45,000	£45,000	£45,000
reduced	£135,000	Violence Reduction analyst			
Protecting people from			£60,000	£60,000	£60,000
exploitation and harm	£180,000	Young people's mentoring			
Protecting people from			£16,367	£16,367	£16,367
exploitation and harm	£49,101	Youth education programme			
Total	£799,101				

2.1 Victims are better supported

Under this theme MOPAC have identified key areas of potential spends as:-

- IDVA service
- ISVA service
- MARAC
- Specialist VAWG support
- Victim care

From 1st October 2020 to 30th September 2021 there were 2,571 domestic violence crimes and 4,364 domestic violence incidents in Havering. During the pandemic we have seen an increase in referrals to council services from families experiencing domestic abuse which has driven demand for community safety, adult social care, children and young people's social care and housing. This has not reduced and restrictions have been reduced.

The Domestic Abuse Act received Royal Assent in 2021; several of its key requirements will come into force in the next twelve months, including duties on local authorities to provide support to victims of domestic abuse and their children.

Victims are assessed using the SafeLives DASH (Domestic Abuse, Stalking and Harassment) risk assessment. Those identified as high risk are referred to the weekly domestic violence multi agency risk assessment conference (DVMARAC) to manage and reduce the risk of domestic homicide.

Currently the HCSP provides a grant to Havering Women's Aid to provide support and advocacy for low to medium risk victims of domestic abuse. This includes the provision

of advocacy through 1:1 sessions, a support group for female victims to empower victims and a male victim's helpline.

In 2020-21 this service supported 534 separate victims with advocacy, 88 women via the support group and 38 male victims via the MENDAS help line.

It is proposed to continue to fund this service for the next 3 years to the value of £30,000 per annum.

The table below shows the increase in referrals to the Havering DV MARAC

MARAC DATA FOR HAVERING MARAC							
		% change in			Number of	% change in	
	Number of Cases	referals on	Number of Repeat	Rate of repeat	children in the	referals on	
	Discussed	previous year	cases	victimisation	household	previous year	
2017	279	n/a	52	18.63%	338	n/a	
2018	339	21.5%个	91	26.80%	505	49.4%个	
2019	330	2.6%↓	81	24.50%	501	0.7%↓	
2020	417	26.3%个	109	26.10%	619	23.5个	
2021	528	26.6%个	168	31.80%	740	19.5%个	

We have seen a 26.6% increase in high risk cases of domestic violence in the past 12 months. Each of these cases requires the support of an independent domestic violence advocate (IDVA) who will work closely with the individual to reduce risk and provide safety planning and advice.

Therefore we propose to spend £85,000 per annum on the provision of an IDVA service. This will be a continuation of the existing service of 2 IDVAs based within the Community Safety Service.

The HCSP have previously part funded the post of restorative justice worker from this grant. It is proposed to cease funding this post going forward.

2.2 Violence is prevented and reduced

Under this theme MOPAC have identified key areas of potential spends as:-

- IOM
- Integrated Gangs Unit
- Hate crime
- Harmful practices
- VAWG perpetrators
- Serious organised crime

As previously stated from 1st October 2020 to 30th September 2021 there were 2,571 domestic violence crimes and 4,364 domestic violence incidents in Havering.

In 2020-21 Cranstoun approached Havering, having received a one off funding of £30,000 from an Essex based benefactor to pilot a Domestic Abuse perpetrator programme. The HCSP had previously identified the lack of a domestic abuse perpetrator programme as a barrier to breaking the cycle of abuse for families experiencing domestic violence. Whilst mainly focused on perpetrators of violence against women and girls (VAWG) via group work and 1:1 intervention, it does have the capacity to work with female victims on a 1:1 basis. The pilot funded work with 30 perpetrators. The pilot has been oversubscribed and though in its first year is showing positive attendance and engagement.

We propose to fund this project for the next 3 years to the value of £30,000.

From 1st October 2020 to 30th September 2021 there were 1,662 violence with injury crimes within Havering and increase of 0.8%. Violence against the person equates to 32% of all crime committed in Havering. This is increasing month on month as lockdown measure have eased. In the past year we have seen a number of violent murders of Havering young people both within the borough and in Essex. Serious youth violence has increased by 10.7% (from 393 to 435 crimes) and gun crime has increased by 8.3% (from 36 to 39 crimes).

Whilst Havering does not have an Integrated Gangs Unit, the community safety team coordinate the monthly serious group violence risk panel and oversee the implementation of the Councils mandatory MOPAC violence reduction plan. The Police, Crime, Sentencing and Courts Bill is moving through the House of Lords and will place new duties onto Community Safety partners including a duty to complete Offensive Weapon Homicide Reviews.

This work is led by the councils Gangs analyst currently.

It is proposed to continue to fund this post for the next 3 years at the value of £45,000 per annum.

Previously the HCSP has funded the Hate crime and prevent officer. MOPAC were previously reluctant to fund this post as it was felt that PREVENT as a statutory duty should be a mainstreamed post. The post holder does not currently manage hate crime cases. These are currently supported through Community Safety (for housing tenants) and the Police (non-housing tenants).

From 1st October 2020 to 30th September 2021there were 449 incidents of hate crime reported to the police, a reduction of 2.7% on the previous year. Due to conflicting priorities it is proposed to cease funding of this post. Hate crime strategic work and casework can be absorbed into the work of the ASB officer based in Community Safety if the Council are unable to mainstream the existing post.

The Prevent element will be retained by the Community Cohesion manager.

2.3 Trust and confidence increases

Under this theme MOPAC have identified key areas of potential spends as:-

- ASB & neighbourhood crime
- Target hardening/prevention
- Business crime

From 1st October 2020 to 30th September 2021 there were 5,781 reported incidents of business crime in Havering, a reduction of 6.2% on the previous year. During the same period there were 2,369 partnership reports of ASB, a reduction of 79.2% on the previous year.

This theme is supported sufficiently by the work of the HCSP and partners. The Council already funds 3 ASB officers within the Community Safety Team and enforcement team to tackle ASB and neighbourhood crime. Business Crime is tackled by the work of the tactical team and an embedded tasking process to tackle emerging issues. The council also funds 5 additional police officers.

Improving public confidence is also delivered in conjunction with the Havering Safer Neighbourhood Board and Community Cohesion partnership.

It is not proposed to fund any additional projects from this area.

2.4 Protecting people from exploitation and harm

Under this theme MOPAC have identified key areas of potential spends as:-

- Substance misuse
- Youth crime education/ engagement
- Extremism
- Female offenders
- Prostitution
- Child Sexual Exploitation

From 1st October 2020 to 30th September 2021 there were 889 drug crimes and 73 case of child exploitation reported in Havering. In addition to the serious youth violence and ASB reported above.

The HCSP currently funds a gangs mentoring scheme based within the youth justice service for young people affected by gangs and county lines up to the age of 18 years. This current project will end in March 2022. It is proposed to recommission this service to include mentoring of young people up to the age of 25 years who are affected by all forms of criminal exploitation including gangs, county lines, criminal exploitation and child sexual exploitation to the value of £60,000 per annum for three years.

The junior citizen scheme is targeted at year 6 students, to prepare them for the transition to secondary school. It provides advice on substance misuse, risks and consequences of engaging in ASB, enviro crime, knife crime and gang activity, advice on road safety, safer travel and fire safety. The scheme seeks to engage with in excess of 2000 students per annum.

It is proposed to continue to fund this project to the value of £16,367 per annum.

2.5 Safeguarding Boards

MOPAC will make a £5,000 per annum contribution to the Local Safeguarding Children Board and Local Safeguarding Adults Board, amounting to £10,000 in each year 2022/23, 2023/24 and 2024/25.

This contribution is to be ring-fenced for supporting the Boards in delivering their safeguarding duties and is not to be subsumed into the wider London Crime Prevention Fund (LCPF) Grant. Payment should be requested once annually, and it is not necessary to report on performance alongside the LCPF projects.

This is in addition to the LCPF £799,101 allocation.

AUTHORITY UNDER WHICH DECISION IS MADE

According to Part3, Section 2 of the Council's constitution "Powers of the Executive" – the Leader of the Council may choose to execute functions personally where the function is usually delegated to:

- 1. Cabinet
- 2. A committee of the Cabinet
- 3. Individual Cabinet Members
- 4. Staff
- 5. Joint Committees

And may exercise any Executive functions personally provided notice is given to the Proper Officer.

In this instance, the submission of a grant bid in excess of £500,000, as per "2.1 General functions of Cabinet".

STATEMENT OF THE REASONS FOR THE DECISION

Failure to agree a spending plan will result in a loss of grant from the Mayor's Office for Policing and Crime for the London Crime Prevention Fund 2022-25.

OTHER OPTIONS CONSIDERED AND REJECTED

Not to submit a spending plan - rejected

PRE-DECISION CONSULTATION

HCSP statutory partners 13th January 2022 SLT 18th January 2022

NAME AND JOB TITLE OF STAFF MEMBER ADVISING THE DECISION-MAKER

Name: Diane Egan

Designation: Community Safety and Intelligence Manager

Signature: Date:18.01.22

Part B - Assessment of implications and risks

LEGAL IMPLICATIONS AND RISKS

All expenditure will be in accordance with the Terms and Conditions of Grant. Failure to do so may result in the grant being withdrawn.

FINANCIAL IMPLICATIONS AND RISKS

MOPAC has allocated an indicative £799,101 budget for the London Crime Prevention fund 3 year period of 2022/23-2024/25. The spend profile shows this evenly distributed at £266,367 per annum.

In addition MOPAC will provide an annual allocation of £10,000 for the 3 years 2022/23 – 2024/25 to the Local Safeguarding Children Board and Local Safeguarding Adults Board.

Proper governance will be followed in the case of accepting any grant offer arising from this spend allocation submission,

HUMAN RESOURCES IMPLICATIONS AND RISKS (AND ACCOMMODATION IMPLICATIONS WHERE RELEVANT)

The Hate Crime/ Prevent officer is currently on a temporary contract to the end of March 2022 when current funding ceases. Discussions took place with the HOS in early 2021 to advise that funding would no longer be available for this post. A further meeting took place in December 2021 to confirm that funding would cease in March 2022. Alternative funding is being sourced to mainstream the post.

The Victims Worker is currently on temporary contracts until March 2022 when the current funding ceases.

Should contracts of employment need to be terminated due to the cessation of funding, the Council is required to follow a fair and lawful termination process including seeking alternative employment via the Redeployment arrangements.

The IDVAs and Gangs and CSE analyst are on temporary contracts to March 2022. Once funding has been confirmed, contracts will be extended for a further 3 years. All employment contract extensions will be made in accordance with Council procedures.

EQUALITIES AND SOCIAL INCLUSION IMPLICATIONS AND RISKS

A full EIA will be conducted as part of the revised Community Safety Plan 2022-25.

There are no direct equalities implications or risks associated with this spending plan.

The Public Sector Equality Duty (PSED) under section 149 of the Equality Act 2010 requires the Council, when exercising its functions, to have 'due regard' to:

(i) The need to eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;

- (ii) The need to advance equality of opportunity between persons who share protected characteristics and those who do not, and;
- (iii) Foster good relations between those who have protected characteristics and those who do not.

Note: 'Protected characteristics' are age, disability, gender reassignment, marriage and civil partnerships, pregnancy and maternity, race, religion or belief, sex/gender, and sexual orientation.

The Council is committed to all of the above in the provision, procurement and commissioning of its services, and the employment of its workforce. In addition, the Council is also committed to improving the quality of life and wellbeing for all Havering residents in respect of socio-economics and health determinants.

HEALTH AND WELLBEING IMPLICATIONS AND RISKS

A full EIA will be done as part of the commissioning of each funded project and the revised Community Safety Plan 2022-25.

Crime and violence are one of the negative wider determinants of health and MOPAC/London Crime Prevention funding will support the borough's existing good work on preventing and reducing violent crime, protecting people from exploitation and harm and supporting the victims. In Havering, from the 1st October 2020 to 30th September 2021 there were 889 drug crimes and 73 case of child exploitation reported in Havering. Partly related to the Covid restrictions, we have seen a 26.6% increase in high risk cases of domestic violence in the past 12 months.

Although Havering may require more funding than that received in the past, having the LCPF funding at the current rate for the next three financial years 2022/25 will be useful for our local work.

The proposed activities below are to be funded with the grant covers a range of services from reducing and prevention violent crime and protecting people from exploitation to victims support. The activities have been evidence based or will produce evidence to effectively implement local intervention. The supported schemes will contribute towards health and wellbeing of Havering residents through:

1. Protecting people from exploitation and harm

- Youth education programme (junior citizen scheme) will continue to provide advice on substance misuse, risks and consequences of engaging in ASB, enviro crime, knife crime and gang activity, advice on road safety, safer travel and fire safety. The scheme seeks to engage with in excess of 2000 students per annum.
- Young people mentoring scheme service for young people up to the age of 25 years who are affected by all forms of criminal exploitation including gangs, county lines, criminal exploitation and child sexual exploitation.

2. Violence is prevented and reduced

- Extension of the Domestic Violence Perpetrator Programme. The pilot programme worked with 30 perpetrators yet has been oversubscribed. The pilot is finding positive attendance and engagement.
- Violence Reduction analyst post will produce local statistics and analysis of the data to support monthly serious group violence risk panel.

3. Victims are better supported

- Advocacy for low to medium risk victims of domestic abuse. This will include the provision of advocacy through 1:1 sessions, a support group for female victims to empower victims and a male victim's helpline.
- An independent domestic violence advocate (IDVA) will work closely with the victims to reduce risk and provide safety planning and advice

BACKGROUND PAPERS

London Crime Prevention Fund grant conditions 2022-25

Part C - Record of decision

I have	made this	executive	decision i	n accorda	ance with	my author	ority as	s the
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Decision

Proposal agreed

Delete as applicable

Proposal NOT agreed because

Details of decision maker

Signed

Name: Cllr Damian White

Cabinet Portfolio held: Leader of Havering Council

CMT Member title: Head of Service title Other manager title:

Date: 27/01/2022

Lodging this notice

The signed decision notice must be delivered to the proper officer, Debra Marlow, Principal Committee Officer in Democratic Services, in the Town Hall.

For use by Committee Administration	
This notice was lodged with me on	
Signed	